## Operational Property and Projects Sub Committee

| Date: | MONDAY, 6 MARCH 2023 |  |
| :--- | :--- | :--- |
| Time: | 1.45 pm |  |
| Venue: | COMMITTEE ROOMS, WEST WING, GUILDHALL |  |

Enquiries: Matthew Stickley<br>Matthew.Stickley@cityoflondon.gov.uk

Accessing the virtual public meeting
Members of the public can observe all virtual public meetings of the City of London
Corporation by following the below link:
https://www.youtube.com/@CityofLondonCorporation/streams
A recording of the public meeting will be available via the above link following the end of the public meeting for up to one civic year. Please note: Online meeting recordings do not constitute the formal minutes of the meeting; minutes are written and are available on the City of London Corporation's website. Recordings may be edited, at the discretion of the proper officer, to remove any inappropriate material.

Whilst we endeavour to livestream all of our public meetings, this is not always possible due to technical difficulties. In these instances, if possible, a recording will be uploaded following the end of the meeting.

Ian Thomas<br>Town Clerk and Chief Executive

## AGENDA

NB: Certain items presented for information have been marked * and will be taken without discussion, unless the Committee Clerk has been informed that a Member has questions or comments prior to the start of the meeting. These for information items have been collated into a supplementary agenda pack and circulated separately.

## 1. APOLOGIES

2. MEMBERS' DECLARATIONS UNDER THE CODE OF CONDUCT IN RESPECT OF ITEMS ON THE AGENDA
3. MINUTES

To agree the public minutes and non-public summary of the meeting held on 13
February 2023.
For Decision
(Pages 7-12)
4. GW3 ISSUES: MOORGATE CROSSRAIL STATION LINKS

Report of the Executive Director Environment.
For Decision
(Pages 13-24)
5. GW3-4 ISSUES: LONDON WALL CAR PARK JOINTS AND WATERPROOFING Report of the Executive Director Environment.

## 6. GW5: INSTALLATION OF SPRINKLERS IN SOCIAL HOUSING TOWER BLOCKS PETTICOAT TOWER - MIDDLESEX STREET ESTATE <br> Report of the Director of Community \& Children's Services.

For Decision
(Pages 37-76)
7. GW5: PEDESTRIAN PRIORITIES STREETS PROGRAMME - PHASE 1

Report of the Executive Director Environment.
To be read in conjunction with appendices 1-9, circulated by separate addendum.
For Decision
(Pages 77-108)
8. *22/23 ENERGY \& DECARBONISATION PERFORMANCE Q3 UPDATE FOR THE OPERATIONAL PORTFOLIO
Report of the City Surveyor.
For Information
9. *CARBON ACTION STRATEGY (CAS) NZ1, NZ3 AND RS3 WORKSTREAM UPDATE FOR THE OPERATIONAL PORTFOLIO
Report of the City Surveyor.
For Information
10. *CITY SURVEYOR'S BUSINESS PLAN 2022-27 QUARTER 3 2022/23 UPDATE Report of the City Surveyor.

For Information
11. *THE CITY SURVEYOR'S DEPARTMENTAL RISK REGISTER - FEBRUARY 2023 UPDATE
Report of the City Surveyor.
For Information
12. *HERITAGE AT RISK REGISTER (HARR) REPORT 2022

Report of the City Surveyor.
For Information

## 13. QUESTIONS ON MATTERS RELATING TO THE WORK OF THE SUB COMMITTEE

14. ANY OTHER BUSINESS THE CHAIR CONSIDERS URGENT


#### Abstract

15. EXCLUSION OF THE PUBLIC

MOTION - That under Section 100(A) of the Local Government Act 1972, the public be excluded from the meeting for the following item(s) on the grounds that they involve the likely disclosure of exempt information as defined in Part I of Schedule 12A of the Local Government Act.


For Decision
16. NON-PUBLIC MINUTES

To agree the non-public minutes of the meeting held on 13 February 2023.
For Decision
(Pages 109-112)
17. GETTING THE BEST VALUE FROM OUR LOW VALUE SPEND

Report of the Chief Operating Officer.
For Decision
(Pages 113-144)
18. UNIFORM MANAGED SERVICE FOR CITY OF LONDON POLICE VIA THE NATIONAL UNIFORM MANAGED SERVICE - CONTRACT EXTENSION Joint report of the Commissioner and Chief Operating Officer.

For Decision
(Pages 145-160)
19. GW5: DOMINANT HOUSE FOOTBRIDGE FUTURE OPTIONS

Report of the Executive Director Environment.
For Decision
(Pages 161-174)
*GW5 PROGRESS: YORK WAY ESTATE PROVISION OF SOCIAL HOUSING Report of the Director of Community \& Children's Services.

For Information
21. *THE CITY OF LONDON HERITAGE ESTATE 2023 UPDATE Report of the City Surveyor.

For Information
22. *CITIGEN UPDATE

Report of the City Surveyor.
For Information

## 23. QUESTIONS ON MATTERS RELATING TO THE WORK OF THE SUB COMMITTEE

24. ANY OTHER BUSINESS THAT THE CHAIR CONSIDERS URGENT AND WHICH THE SUB COMMITTEE AGREES SHOULD BE CONSIDERED WHILST THE PUBLIC ARE EXCLUDED

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## Agenda Item 3

## OPERATIONAL PROPERTY AND PROJECTS SUB COMMITTEE Monday, 13 February 2023

Minutes of the meeting of the Operational Property and Projects Sub Committee held at Committee Rooms, West Wing, Guildhall on Monday, 13 February 2023 at 3.30
pm

## Present

## Members:

Alderman Timothy Hailes (Chair)
Deputy Keith Bottomley
Deputy Shravan Joshi
Deputy Edward Lord
Anett Rideg

## Officers:

Emma Moore - Chief Operating Officer
Genine Whitehorne - Chief Operating Officer's Department
Rohit Paul - Chief Operating Officer's Department
Sarah Baker - Chief Operating Officer's Department
Lisa Moore - Chief Operating Officer's Department
Darran Reid - Chief Operating Officer's Department
Aga Watt - Chief Operating Officer's Department
Tanna Beena - Chief Operating Officer's Department
Paul Double - Remembrancer
James John - Chamberlain's Department
Peter Young - City Surveyor's Department
Ola Obadara - City Surveyor's Department
Dorian Price - City Surveyor's Department
Peter Collinson - City Surveyor's Department
John Galvin - City Surveyor's Department
Graeme Low - City Surveyor's Department
Stefania Horne - Environment Department
Alistair Cook - City of London Police
Rob Atkin - City of London Police
Hayley Williams

- City of London Police

Omkar Chana - Innovation and Growth
Polly Dunn - Town Clerk's Department

## 1. APOLOGIES

Apologies were received from Deputy Rehana Ameer (observing online), Deputy Madush Gupta, Deputy Randall Anderson, Deputy Christopher Hayward and Paul Martinelli.
2. MEMBERS' DECLARATIONS UNDER THE CODE OF CONDUCT IN RESPECT OF ITEMS ON THE AGENDA
There were none.

## 3. MINUTES

a) 16 January 2023

RESOLVED, that the note of the inquorate meeting be received.
b) 26 January 2023

It was noted that Anett Rideg was in attendance and that this was not reflected in the list of those Members present.

RESOLVED, that the public minutes and non-public summary of the meeting held on 26 January 2023, be approved as an accurate record subject to the addition of Anett Rideg to the attendee list.

## 4. DEPARTMENT OF THE CHIEF OPERATING OFFICER BUSINESS PLANS

 2023/24Members considered a report of the Chief Operating Officer regarding their Departmental Business Plans for 2023/24.

At this point the Chief Operating Officer gave a brief update on the ongoing project governance review, which was due to report to the Sub-Committee in April 2023.

It was noted that there was no funding at present for the Project Management Academy. When asked if there was a continuing training need, it was concluded that this would be determined subject to the outcome of the projects governance review.

The Chief Operating Officer was invited raise the funding issues for the Programme Management Office with Resource Allocation Sub-Committee and Policy \& Resources. Members suggested that there should be a clear case for value for money given the likely return on investment that a well-performing PMO would deliver across the Corporation's portfolio of projects.

The Chair remarked that some updates to various procurement procedures may be needed in the coming year, but that this could wait until after the delivery of the Operational Property review and Projects Governance review.

RESOLVED, that Members

1. Note the direction of travel within the Department of the Chief Operating Officer (COO) and the associated transformation planning within the team Business Plans.
2. Approve the Department of the COO Business Plan for 2023/24 (Appendix 1).
3. Approve the $2023 / 24$ Business Plans for the following COO divisions:
a) Commercial Service (Appendix 2)
b) Project Governance (Appendix 3)
4. ROYAL COMMONWEALTH SOCIETY AND 65 BASINGHALL STREET

Members considered a report of the Remembrancer and City Surveyor regarding the Royal Commonwealth Society and 65 Basinghall Street.

Noting that there was no issue with the partnership with the Royal Commonwealth Society, the report did give rise to a more general discussion on the City Corporation's monitoring of benefits-in-kind.

Aware that the locus of the Sub-Committee was specifically on operational property, Members were concerned that there was no mechanism to consider benefits-in-kind and partnerships in a cross-cutting way. This function was performed historically by a sub-committee of Finance that was dissolved in April 2022.

It was agreed that this was a matter for the Policy \& Resources Committee to consider.

RESOLVED, that Members agree:-
a) to offer the RCS working space at 65 Basinghall Street, as set out in appendix 1 , joining the Corporation's other strategic and community partners accommodated at the complex.
b) To instruct the Comptroller and City Solicitor, if the offer is made, to settle the terms of occupation in the form of a 5 year Lease in the terms referred to in the proposals noted in this report and the draft heads of terms set out in appendix 2.
c) To note the accommodation is offered rent free and that such occupation costs as arise in consequence of the arrangement, if agreed, will be met from the City Surveyor's local risk budget for Guildhall.
d) To note the proposed terms include flexibility for the City to regain occupation upon 6 months' notice at any time should the accommodation be required for other purposes.
6. INNOVATION AND GROWTH (IG) OCCUPATION OF IRISH CHAMBER

Members considered a report of the Director of Innovation and Growth (IG) and the City Surveyor regarding the occupation of Irish Chamber by the IG Department.

RESOLVED, that Members approve that the Irish Chamber be occupied by Innovation \& Growth, enabling Senior Members to fully access the space they requested in the Mezzanine Floor of West Wing, Guildhall.

## 7. GW3-4: PARLIAMENT HILL ATHLETICS TRACK RESURFACING

Members considered a Gateway 3-4 report of the Executive Director Environment regarding the Parliament Hill Athletics Track Resurfacing.

It was agreed by Members that the discussion be taken in non-public on the basis that questions may be raised in relation to the non-public appendix.
8. *GW5 PROGRESS: SYDENHAM HILL REDEVELOPMENT, LEWISHAM

Members received a Gateway 5 progress report regarding the Sydenham Hill Redevelopment, Lewisham.

RESOLVED, that the report be noted.
9. QUESTIONS ON MATTERS RELATING TO THE WORK OF THE SUB COMMITTEE
There were none.
10. ANY OTHER BUSINESS THE CHAIR CONSIDERS URGENT

There was none.
11. EXCLUSION OF THE PUBLIC

RESOLVED, That under Section 100(A) of the Local Government Act 1972, the public be excluded from the meeting for the following item(s) on the grounds that they involve the likely disclosure of exempt information as defined in Part I of Schedule 12A of the Local Government Act or relates to functions of the Court of Common Council which are not subject to the provisions of Part VA and Schedule 12A of the Local Government Act 1972.
12. NON-PUBLIC MINUTES

RESOLVED, that the non-public minutes of the meeting held on 26 January 2023, be approved as an accurate record.
13. CITY OF LONDON POLICE RAIL DELIVERY GROUP CONTRACT AWARD Members considered a report of the Commissioner regarding the City of London Police and Rail Delivery Group Contract Award.
14. HOUSING RESPONSIVE REPAIRS, MAINTENANCE, AND VOIDS SERVICE - PROCUREMENT STAGE 1

Members considered a joint report of the Chamberlain and Director of Community and Children's Services regarding the Housing Responsive Repairs, Maintenance and voids service (Procurement Stage 1).
15. GW1-4: CITY OF LONDON SCHOOL FOR GIRLS 2023 IMPROVEMENT AND REVENUE WORKS
Members considered a report of the City Surveyor regarding the City of London School for Girls 2023 Improvement and Revenue Works.
16. GW3-4: PARLIAMENT HILL ATHLETICS TRACK (APPENDIX 4)

Members noted the non-public appendix to item 7.
17. *CITY FUND AND ESTATE REVENUE WORKS PROGRAMME - PROGRESS REPORTMembers received a progress report of the City Surveyor regarding the CityFund and Estate Revenue Works Programme.
18. *REPORT OF ACTION TAKEN BETWEEN MEETINGS
Members received a report of the Town Clerk regarding action taken between meetings.
19. QUESTIONS ON MATTERS RELATING TO THE WORK OF THE SUB COMMITTEE There were no questions.20. ANY OTHER BUSINESS THAT THE CHAIR CONSIDERS URGENT ANDWHICH THE SUB COMMITTEE AGREES SHOULD BE CONSIDEREDWHILST THE PUBLIC ARE EXCLUDEDThere was no other business.
The meeting ended at 4.11 pmChairmanContact Officer: Polly DunnPolly.Dunn@cityoflondon.gov.uk

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## Agenda Item 4

| Committees: <br> Streets and Walkways Sub (for decision) <br> Operational Property Projects Sub (for decision) | Dates: <br> 7 March 2023 <br> 6 March 2023 |
| :--- | :--- |
| Subject: <br> Moorgate Crossrail Station Links <br> Unique Project Identifier: <br> PV Project ID -121867 | Gateway 3 <br> Regular <br> Issue Report |
| Report of: <br> Executive Director Environment <br> Report Author: <br> George Wright; City Operations | For Decision |

\(\left.$$
\begin{array}{|c|l|}\hline \text { 1. Status update } & \begin{array}{l}\text { Project Description: } \\
\text { The Moorgate Crossrail Station Links (MCSL) project is } \\
\text { developing designs for the public realm across the wider } \\
\text { Moorgate area to improve the environment for people walking } \\
\text { and cycling. The project complements and builds on the works } \\
\text { completed around the station entrances under the Crossrail } \\
\text { Phase 1 project. The project area of MCSL centres on: } \\
\text { - Improvements to the Moorgate corridor between London } \\
\text { Wall and Ropemaker Street, with improvements to } \\
\text { pedestrian crossings at key junctions. }\end{array} \\
\quad \begin{array}{l}\text { Public realm enhancements on the northern section of } \\
\text { Moorfields and on the western arm of Finsbury Circus. }\end{array} \\
\begin{array}{l}\text { Members have, to date, approved funding for £1,819,795 for } \\
\text { MCSL, plus the option to utilise an additional £1, 239,871 from } \\
\text { the Moorgate Crossrail phase 1 project underspend when } \\
\text { required, making a total of £3,059,666. Whilst the existing } \\
\text { funding for the project will deliver certain packages of work } \\
\text { identified for the area, it will not deliver all of them. Additional } \\
\text { funding would need to be allocated to complete improvements }\end{array}
$$ <br>
to the whole area. Design and evaluation can continue all the <br>
packages of work to ensure a robust feasibility and cost estimate <br>

is achieved for their delivery; subject to a future funding bid for\end{array}\right\}\)| OSPR or CIL being successful. At this stage we are asking |
| :--- |
| Members to agree to the drawdown of existing funds to continue |
| the design work on the first elements of work to be delivered and |
| to allow progress on the feasibility of the other work packages. |

\(\left.$$
\begin{array}{|l|l|}\hline & \begin{array}{l}\text { This report provides Members with an update on progress with } \\
\text { each element of the project, the issues encountered and } \\
\text { proposed next steps. } \\
\text { RAG Status: Amber (Amber at last Committee) } \\
\text { Risk Status: Medium (Medium at last report to Committee). } \\
\text { Total Estimated Cost of Project (excluding risk): Cost range } \\
\text { £3.1m (part of the area) to £6.3m (whole area) } \\
\text { Change in Total Estimated Cost of Project (excluding risk): } \\
\text { Up to £3.2m if the whole area improvement is progressed. } \\
\text { Spend to Date: £218,265 } \\
\text { Costed Risk Provision Utilised: N/A } \\
\text { Funding sources: Approved: Crossrail, Section 106 and }\end{array}
$$ <br>

Section 278 (details in Appendix 2). Potential future bid for\end{array}\right\}\)| OSPR/CIL to deliver the projects across the whole area. |
| :--- |
| Slippage: Proposals to improve the Ropemaker Street junction |
| are delayed until 2023/24 due to delays in TfL traffic modelling |
| approvals and signals design. |$|$| 2. Rext Gateway: Gateway 5: Finsbury Circus Western Arm; |
| :--- |
| Gateway 3/4/5: Ropemaker Street; Gateway 3 Moorfields |
| decisions |


| 3. Budget | As at $31 / 1 / 23$, the project had spent $£ 218,265$ from an approved budget of $£ 312,952$. The budget for the additional drawdown is shown in the table below: |  |  |  |
| :---: | :---: | :---: | :---: | :---: |
|  | Item | Reason | Funding source | Cost |
|  | Staff time (Policy \& Projects) | Project management | S106 | £42,500 |
|  | Staff time (Highways) | Design development | S106 | £60,375 |
|  | Fees | Surveys/utility enquiries/traffic modelling | S106 | £105,000 |
|  | Costed Risk |  | S106 | £48,500 |
|  | Total |  |  | £256,375 |
|  | Staff costs represent an additional 420 hours of staff time for project management and an additional 525 hours for further design and evaluation of the different elements of the projects between April 2023 and March 2024. <br> Costed Risk Provision requested for this Gateway: £48,500 <br> See Appendix 2 for more detailed financial information. |  |  |  |
| 4. Issue description | Since the last report to Members in March 2022, the project has made slow and steady progress, and the following updates/issues are brought to Members attention. <br> Scheme development delays <br> Finsbury Circus western arm <br> An enhancement proposal for Finsbury Circus was put on hold in January 2022 due to the erection of hoarding/pit lane within the project area to accommodate the refurbishment works at 84 Moorgate. A positive outcome of this delay has been involvement of the Cool Streets and Greening Programme, leading to the preparation of a more ambitious soft landscaping proposal for the western arm. A Gateway five report for this element of the work will be prepared in coming months, with an estimated start date of autumn 2023 (subject to the site being |  |  |  |

made available by 84 Moorgate contractor; delays have been encountered).

## Ropemaker Street junction

A considerable amount of design and evaluation work has been undertaken on options to improve the Ropemaker Street/Moorgate/South Place/Finsbury Pavement junction for people who walk and cycle. The options include wider footways, improved cycle routes through the junction and potentially diagonal pedestrian crossings. Proposals have needed to be modelled to assess the impacts on the wider highway network and bus journey times. A delay in securing various TfL approvals has added several months onto the programme last reported to Members. Approval is also required from the London Borough of Islington due to the impacts on their highway network and liaison with them is ongoing. Discussions with City of London Police regarding the future of the checkpoint on Moorgate have taken many months and this has delayed firming up the potential highway layout to the south of the junction.

Should all approvals be secured, a Gateway 3/4/5 report will be prepared for spring/summer, with an estimated start date of autumn 2023.

## Design development

Moorfields north
A working group representing local landowners with an interest in improving Moorfields north has met on several occasions since the last Committee report. The group includes the developers of 20 and 22 Ropemaker, Linklaters' new headquarters which, whilst sitting just outside the City's boundary, faces onto Moorfields. The street is an important thoroughfare adjacent to the new Elizabeth Line entrance under 21 Moorfields, the new Deutsche Bank HQ. The landowner group has produced its own concept design proposals for the street and the scale of ambition is high.

It is proposed that the working group continues to meet to further develop and test the evolving design. This will help to provide a more robust construction cost range and inform a funding bid to either the OSPR or CIL. The working group is keen to progress swiftly as the new buildings in the area near completion and the major occupiers move in.

## Moorgate corridor and London Wall junction

Since the last Committee report, the Section 278 Agreement for 101 Moorgate has been signed and the scope of works agreed with the developer: resulting in a modest increase in the estimated construction cost. These works will be incorporated into the evolving design for the Moorgate corridor between the Ropemaker Street and London Wall junctions.

As indicated above, discussions with the City Police regarding their requirements for a checkpoint on Moorgate have been lengthy. It is hoped this matter can be concluded in the first half of 2023 so designs can be further progressed.
A positive dialogue is ongoing with TfL regarding the constraints and opportunities at the Moorgate/London Wall junction. Clarity on the future vehicular access arrangements in Bishopsgate and Beech Street is expected this year. This will help determine the impact on this junction and inform design development. The concept designs are looking to remove the central islands on Moorgate and London Wall west of the junction to free up highway space for pedestrians and/or cyclists.

The evolving design for the corridor shows a signalised pedestrian crossing close to the Finsbury Circus junction which should divert some pedestrians away from the two main junctions to the north and south. Officers will continue to work with TfL to model the impact of this crossing and ensure it is coordinated with the other junctions to minimise vehicular disruption.

Based on the conceptual proposals, it is estimated that the works to enhance the Moorgate corridor and the London Wall junction - and deliver a high quality scheme for people who walk and cycle - will exceed the current budget available. This element of the project would therefore also be subject to a future funding bid to either the OSPR or CIL.

## Overall cost estimates/funding shortfall

The MCSL project covers a large area, leading to different elements of work being progressed at differing timescales. The last twelve months has enabled design development for each element of the project and this, in turn, has informed the preparation of updated cost estimates. Significant improvements could be delivered across the whole project area, but it has become clear that additional funding will be required to deliver this.

Further design development and assessment over coming months will inform the preparation of a more robust cost estimate and feasibility of these work packages and it is currently envisaged that an options report will be bought to Members in late 2023 for the Moorgate corridor, the London Wall junction and Moorfields north.

If the proposed future funding bids outlined in this report are unsuccessful, or a reduced level of funding is secured, the completed design development work could be a lost cost. In this event, the project team would review each element of the project, undertake value engineering where applicable and/or

|  | determine prioritisation of funding available across the <br> schemes that could be delivered. |
| :--- | :--- |
| 5. Options | 1. The preferred option is for Members to approve the <br> drawdown of existing funds to enable further scheme <br> development of the various elements of the project in order to <br> further progress, assess and test the evolving designs for each <br> element of the project. |

## Appendices

| Appendix 1 | Cover sheet |
| :--- | :--- |
| Appendix 2 | Financial information |
| Appendix 3 | Risk Register |

## Contact

| Report Author | George Wright |
| :--- | :--- |
| Email Address | George.Wright@cityoflondon.gov.uk |
| Telephone Number | 07802378812 |

## Project Coversheet

```
[1] Ownership & Status
UPI: }12186
Core Project Name: Moorgate Crossrail Station Links (Phase 2)
Programme Affiliation (if applicable): Crossrail Urban Integration Projects
Project Manager: George Wright
Definition of need: Crossrail is to be operational by 2022 and will result in a significant increase in pedestrians to the area. New developments, located close to the station, will further place pressure on the existing highway network in terms of increased footfall and vehicle movements. The Moorgate Crossrail station links project (MSCL) will seek to create an enhanced pedestrian and cycling environment, bring together key stakeholders to ensure highway designs are appropriate and improve safety at key junctions.
Increased numbers of pedestrians moving to and from the new Crossrail station and other developments in the area, require improved footways and crossing facilities in order to disperse safely. There is also an expected increase in cycling activity along Moorgate which needs to be considered.
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## Key measures of success:

1) Improved pedestrian and cyclist environment, which allows for enhanced connectivity and accessibility throughout the wider area and, in particular, to Crossrail.
2) Reduction in the likelihood and severity of collisions between motor vehicles and pedestrians and cyclists by way of improved junction designs.
3) Improved pedestrian comfort levels on footway and crossing areas.

Expected timeframe for the project delivery: The intention of MCSL (Phase 2) was to introduce improvements prior to the opening of the station. However, the work has experienced significant delays. Options are currently being prepared and will be taken to Committee during 2023.

Key Milestones: Pedestrian and cycle improvements introduced to better accommodate the expected increases in footfall after the opening of Moorgate Crossrail station (2023/24/25).

Are we on track for completing the project against the expected timeframe for project delivery? No.

Has this project generated public or media impact and response which the City of London has needed to manage or is managing? No.

## [2] Finance and Costed Risk

Headline Financial, Scope and Design Changes:
'Project Proposal' G2 report (as approved by SWC and PSC 11/13):

Previously combined with the Phase 1 work and, therefore, difficult to disaggregate.
G3 Under Urgency Report (as approved by SWC and PSC 2/09/14):

- Total Estimated Cost: £2m-£3.5m
- Spend to date: £20,513
- Resources to reach next Gateway: $£ 380,000$
- Costed Risk Against the Project: n/a
- Estimated Programme Dates: 2018 (for Crossrail station completion)

Scope/Design Change and Impact: Enhanced development of public realm improvements around the Moorfields/Moorgate entrance of the Crossrail station, including additional funding for these improvements.
G4 Issues Report (as approved by PSC 19/07/19 and SWC 22/07/19):

- Total Estimated Cost: £3.6 million (Phase 1 and 2)
- Resources to reach next Gateway: $£ 182,952$ (Phase 2)
- Spend to date: £1,092,026 (Phase 1)
- Costed Risk Against the Project: n/a
- CRP Requested: n/a
- CRP Drawn Down: n/a
- Estimated Programme Dates: 2020/early 2021 (for Crossrail station completion)

Scope/Design Change and Impact: To return to a Gateway 3/4 from the existing Gateway 4 position, as well as extend the project area by including the Finsbury Circus western arm.

Total anticipated on-going commitment post-delivery [£]: Routine highway maintenance is expected.
Programme Affiliation [£]: n/a
Gateway 3 Issues Report (SWC 08/07/21 and PSC 28/07/21):

- Total Estimated Cost: $£ 3.88 \mathrm{~m}$ ( $£ 2.5 \mathrm{~m}$ for Phase 1 reinstatement works and $£ 1.4 \mathrm{~m}$ for MCSL Phase 2 works)
- Resources to reach next Gateway: None requested, as there is adequate resource within the existing budget
- Spend to date: $£ 1.2 m$ for Phase 1. $£ 85 k$ for Phase 2.
- Costed Risk Against the Project: $£ 25,700$
- CRP Requested: n/a
- CRP Drawn Down: n/a
- Estimated Programme Dates: The Moorgate Crossrail station is currently expected to open in 2022.

Scope/Design Change and Impact: Members approved the revised approach to meeting overall project objectives, including agreement to the identified way forward at the Moorgate/Ropemaker Street junction and to agree to allow for further exploration of pedestrian enhancements along the Moorgate corridor and at the Moorgate/London Wall junction.
Gateway 3 Issue Report (SWC, PSC Delegated) March 22:

- Total Estimated Cost: $£ 1.7 \mathrm{~m}$ for MCSL Phase 2 works (phase 1 project closed).
- Resources to reach next Gateway: Phase 2: $£ 232,952$. Phase 2A: 80,000 .
- Spend to date: $£ 140 \mathrm{k}$ for Phase 2/2A.
- Costed Risk Against the Project: $£ 25,700$
- CRP Requested: n/a
- CRP Drawn Down: n/a
- Estimated Programme Dates: Design development/options appraisal: Sept 21-Sept 2022. Construction 2022/23 for improvement works at the Ropemaker Street junction; 2023/24 and into early 2024/25 for the Moorgate corridor works which will include 101 Moorgate work between April and June 2025. It is intended to bring a G3/4 options report detailing more specific proposals/dates for the whole MCSL project to Committee in Autumn 2022.

Scope/Design Change and Impact: Incorporation of 101 Moorgate s278 works into MCSL phase 2 project and extension of project completion to June 2025.
Gateway 3 Issue Report (SWC, OPP) March 23:

- Total Estimated Cost: £6.3m for MCSL Phase 2 works (phase 1 project closed).
- Resources to reach next Gateway: Phase 2: £520,827. Phase 2A: 80,000.
- Spend to date: £263k for Phase 2/2A.
- Costed Risk Against the Project: $£ 48,500$
- CRP Requested: n/a
- CRP Drawn Down: n/a
- Estimated Programme Dates: Design development/options appraisal (Ropemaker St): Sept 21-April 2023. Construction 2023/24 for improvement works at the Ropemaker Street junction; 2024/25 for the Moorgate corridor works which will include 101 Moorgate work between April and June 2025. It is intended to bring a G3/4 options report detailing more specific proposals/dates for the whole MCSL project to Committee in Autumn 2023.

Scope/Design Change and Impact: Increase in overall cost estimates as designs have evolved and been assessed.

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## Page 22

Table 1: Expenditure to date

| Description | Approved Budget <br> (£) | Expenditure (£) | Balance ( $£$ ) |
| :---: | :---: | :---: | :---: |
| MCSL - Phase 2-16100413 |  |  |  |
| Env Servs Staff Costs | 16,800 | 19,903 | $(3,103)$ |
| P\&T Staff Costs | 96,152 | 85,831 | 10,321 |
| P\&T Fees | 70,000 | 49,356 | 20,644 |
| Total 16100413 | 182,952 | 155,090 | 27,862 |
| MCSL - Finsbury Circus Ph 2A - 16100414 |  |  |  |
| Env Servs Staff Costs | 17,655 | 12,896 | 4,759 |
| Open Spaces Staff Costs | 300 | 294 | 6 |
| P\&T Staff Costs | 18,000 | 11,272 | 6,728 |
| P\&T Fees | 19,045 | 8,405 | 10,640 |
| Works | 25,000 | 17,157 | 7,843 |
| Total 16100414 | 80,000 | 50,024 | 29,976 |
| MCSL - 101 Moorgate S278-16800464 |  |  |  |
| Env Servs Staff Costs | 20,000 | 3,450 | 16,550 |
| P\&T Staff Costs | 20,000 | 9,700 | 10,300 |
| P\&T Fees | 10,000 | - | 10,000 |
| Total 16800464 | 50,000 | 13,150 | 36,850 |
| GRAND TOTAL | 312,952 | 218,265 | 94,687 |

Table 2: Resources Required to reach the next Gateway

| Description | Approved Budget <br> (£) | $\begin{gathered} \text { Resources } \\ \text { Required (£) } \end{gathered}$ | Revised Budget (£) |
| :---: | :---: | :---: | :---: |
| MCSL - Phase 2-16100413 |  |  |  |
| Env Servs Staff Costs | 16,800 | 60,375 | 77,175 |
| P\&T Staff Costs | 96,152 | 42,500 | 138,652 |
| P\&T Fees | 70,000 | 105,000 | 175,000 |
| Costed Risk Provision | - | 48,500 | 48,500 |
| Total 16100413 | 182,952 | 256,375 | 439,327 |
| MCSL - Finsbury Circus Ph 2A - 16100414 |  |  |  |
| Env Servs Staff Costs | 17,655 | - | 17,655 |
| Open Spaces Staff Costs | 300 | - | 300 |
| P\&T Staff Costs | 18,000 | - | 18,000 |
| P\&T Fees | 19,045 | - | 19,045 |
| Works | 25,000 | - | 25,000 |
| Total 16100414 | 80,000 | - | 80,000 |
| MCSL - 101 Moorgate S278-16800464 |  |  |  |
| Env Servs Staff Costs | 20,000 | - | 20,000 |
| P\&T Staff Costs | 20,000 | - | 20,000 |
| P\&T Fees | 10,000 | - | 10,000 |
| Total 16800464 | 50,000 | - | 50,000 |
| GRAND TOTAL | 312,952 | 256,375 | 569,327 |

## Table 3: Funding Sources

| Funding Source | Current Funding <br> Allocation ( $£$ ) | Funding <br> Adjustments ( $£$ ) | Revised Funding <br> Allocation ( $£$ ) |
| :--- | :---: | :---: | :---: |
| MCSL - Phase 2-16100413 |  |  |  |


| S106-07/00092/FULL - Telephone <br> Exchange - LCE | 114,875 | - | 114,875 |
| :---: | :---: | :---: | :---: |
| S106-03-3297AS - Basinghall Street 35 LCE | 300 | - | 300 |
| S106-03-3297AS - Basinghall Street 35 Transportation | 18,520 | - | 18,520 |
| S106-10/00832/FULEIA - London Wall <br> Place - Transportation | 49,257 | - | 49,257 |
| Total 16100413 | 182,952 | - | 182,952 |
| MCSL - Finsbury Circus Ph 2A - 16100414 |  |  |  |
| S106-10/00832/FULEIA - London Wall <br> Place - Transportation | 69,635 | - | 69,635 |
| S106-07/00092/FULL - Telephone <br> Exchange - LCEIW | 1,942 | 144,188 | 146,130 |
| $\qquad$ | 3,473 | - | 3,473 |
| $\begin{aligned} & \text { S106 - 10/00832/FULEIA - London Wall } \\ & \text { Place - LCEIW } \end{aligned}$ | 984 | 68,787 | 69,771 |
| S106-12/00811/FULMAJ - River Plate House - LCEIW | 3,966 | 43,400 | 47,366 |
| Total 16100414 | 80,000 | 256,375 | 336,375 |
| MCSL - 101 Moorgate S278-16800464 |  |  |  |
| S278-101 Moorgate - Evaluation \& Design - Invoice No. 4293465 | 50,000 | - | 50,000 |
| Total 16800464 | 50,000 | - | 50,000 |
| GRAND TOTAL | 312,952 | 256,375 | 569,327 |


| Table 4: Funding Strategy | Amount (£) |
| :--- | ---: |
| Funding Source | 18,520 |
| S106-03-3297AS Basinghall Street 35 - Transportation | 300 |
| S106-03-3297AS Basinghall Street 35 - LCEIW | 118,892 |
| S106-10/00832/FULEIA London Wall Place - Transportation | 69,771 |
| S106-10/00832/FULEIA London Wall Place - LCEIW | 521,488 |
| S106-07/00092/FULL Telephone Exchange - LCEIW | 327,136 |
| S106-07/00092/FULL Telephone Exchange - Transportation | 47,366 |
| S106-12/00811/FULMAJ River Plate House - LCEIW | 3,473 |
| S106-04/00958/FULL Austral House - LCEIW | 312,850 |
| S278- Utilities Works Payment - Invoice No. 4275147 | 50,000 |
| S278-101 Moorgate - Evaluation \& Design - Invoice No. 4293465 | 380,022 |
| S278-101 Moorgate - Implementation | $1,239,871$ |
| Crossrail Phase 1 underspend | $\mathbf{3 , 0 8 9 , 6 8 8}$ |

## Agenda Item 5

| Committees: <br> Planning \& Transportation Committee <br> Operational Property \& Projects Sub-Committee | Dates: <br> 07 March 2023 <br> 17 April 2023 |
| :--- | :--- |
| Subject: <br> London Wall Car Park Joints and Waterproofing <br> Unique Project Identifier: <br> 12002 | Gateway 3/4 <br> Regular <br> Issue Report |
| Report of: <br> Executive Director Environment <br> Report Author: <br> Mark Bailey | For Decision |
|  |  |


| 1. Status update | - A Gateway 3/4 report was approved by Planning \& Transportation Committee (P\&T) on 19 July 2022 but not taken by Operational Property and Projects SubCommittee (OPPC) at the meeting of 20 July 2022. <br> - The Capital Review subsequently confirmed this project should continue to proceed. <br> - This issues report seeks (re)approval at Gateway 3/4 for the required financial values dictated by the review allowing for predicted inflationary risks <br> - As seen by only the spending committee - and in the interests of clarity and consistency - the previous G3/4 report is left in its original form and referenced by this issues report. <br> Project Description: <br> To carry out essential waterproofing and repair works to the highway structure, in order to maintain structural integrity, utility and asset value. These comprise:- <br> 1) Re-waterproofing the remaining areas of structure that were beyond the scope of the London Wall Place development highway improvement works (s278) in 2017. |
| :---: | :---: |


|  | 2) Replacing structural expansion joints to the structure. <br> 3) Concrete repairs to internal surfaces where existing concrete has spalled and exposed corroding reinforcement. <br> RAG Status: Amber (Green at last report to Committee) <br> Risk Status: Low (Low at last report to committee) <br> Total Estimated Cost of Project (excluding risk): £ 2,384,000 (including risk £2,624,000) <br> Change in Total Estimated Cost of Project (excluding risk): Increase of $£ 384,000$ on the $£ 2$ Million reported to Committee at $\mathrm{G} 1 / 2$ excluding risk, although reporting a further potential Costed Risk Provision of $£ 240,000$ at Gateway 5. <br> Spend to Date: £12,000 (staff costs and fees). <br> Costed Risk Provision Utilised: $\mathrm{n} / \mathrm{a}$ <br> Slippage: The Gateway $3 / 4$ report was brought to committees in July 2022 and approved by P\&T. However, papers were not taken by OPPC. A review of all Capital projects was then instigated due to inflation risks. As a result, a slippage of 9 months from July 2022 to April 2023 (OPPC) has now resulted, with works expected to commence during the summer of 2024 <br> Funding: Central funding from the On-Street Parking Reserve was agreed in principle via the 2020/21 capital bids of $£ 2 \mathrm{~m}$. Release of this funding will be subject to the further approval of the Resource Allocation Sub-Committee. <br> Following the conclusion of the Capital Review, agreement was given by RASC on $9^{\text {th }}$ November 2022 that this project could resume with an agreed forecast estimate of $£ 2.384 \mathrm{~m}$. There is currently suitable provision within the On-Street Parking Reserve to increase this to the newly forecast estimated cost of the project (including risk) of $£ 2,624,000$ detailed above. |
| :---: | :---: |
| 2. Requested decisions | Next Gateway: Gateway 5 - Authority to Start Work (Regular) <br> Requested Decisions: <br> In the interests of clarity, the numbering (1 to 7) of the original "Requested Decisions", as approved by P\&T in July 2022, is retained (and amended below, where indicated). Only the financial values for decisions 3,4 and 6 are amended, following the Capital Review, as shown in bold type. <br> A. Operational Property and Projects Sub-Committee (only): <br> 1. That additional budget of $£ 129,000$ is approved at |


|  | Gateway 3/4 for staff costs, fees and investigations, as Table 1 below, in order to reach the next Gateway; <br> 2. Note the revised project budget at Gateway $3 / 4$ of $£$ 141,000 (excluding risk) up to Gateway 5, including for costs expended prior to Gateway 3/4; <br> 3. (Amended below); <br> 4. (Amended below); <br> 5. That a Costed Risk Provision of $£ 25,000$ is approved at this stage (up to Gateway 5) to cover unforeseen conditions during further investigations, to be drawn down via delegation to the Assistant Director Engineering. <br> 6. (Amended below) <br> 7. That Option 3 is approved (implementation of waterproofing, expansion joint replacement and internal structural concrete repairs) <br> B. Operational Property and Projects Sub-Committee and Planning \& Transportation Committee: <br> 3. Note the total estimated cost of the project at £2,384,000 (excluding risk); <br> 4. That delegated authority is given to Chief Officer to appoint the successful contractor at Gateway 5 and to instruct the Comptroller and City Solicitor to enter into contract, subject to tendered works costs remaining within the $£ 2,200,000$ estimate provided by this report (or to instruct under the new highways term contract subject to satisfactory agreement of costs and the same proviso). <br> 6. That a total Costed Risk Provision of $£ \mathbf{2 4 0 , 0 0 0}$ is approved for use following Gateway 5 , subject to tender costs remaining within budget, for expenditure against identified sums from the project risk registers against specified risks at the construction stage and to be drawn down to the Assistant Director Engineering. |
| :---: | :---: |
| 3. Budget | Table 1: Further funding required to reach Gateway 5, for recommended option 3 <br> (i.e. additional to funding approved at Gateway $1 / 2$ ) <br> Changes in financial values from the G3/4 report submitted to committee in July 2022 are indicated in bold type below |



- All cost estimates are based on recent similar projects and Gateway 6 Outcome Reports.
- Please refer to Appendix 4 for breakdown of Total Estimated Project Costs

Costed Risk Provision requested for this Gateway: $£ 25,000$ is required at $G 3 / 4$, related to unforeseen risks during further investigations. We currently envisage a further $£ 215,000$ to be required at G5, related to construction stage risks, making £240,000 in total (as section 2 Requested Decisions). However, this will be reviewed at G5 when investigations, design and tender costs are confirmed. All CRP is to be sourced from the same fund as shown in Table 1 above.

## 4. Issue description

- A Gateway $3 / 4$ report was approved by Planning \& Transportation Committee (P\&T) on 19 July 2022 but not taken by Operational Property and Projects Sub-Committee (OPPC) at the meeting of 20 July 2022.
- The Capital Review subsequently confirmed this project should continue to proceed (please see "Funding" under section 1)

|  | -This issues report seeks (re)approval at Gateway $3 / 4$ for <br> the required financial values dictated by the review allowing <br> for predicted inflationary risks <br> -As seen by only the spending committee - and in the <br> interests of clarity and consistency - the previous G3/4 <br> report is left in its original form and referenced by this <br> issues report. <br> 5. Options <br> $\qquad$Please refer to referenced Gateway 3/4 report for full <br> background and discussion. <br> There are no changes from the Gateway 3/4 report in <br> recommending Option 3 from the following:- <br> 1) "Do nothing" option, other than monitoring the condition <br> and deterioration of the structure in the two-yearly highway <br> structures inspection programme, carrying out reactive <br> maintenance when necessary. |
| :--- | :--- |
| 2) Design and implement re-waterproofing and expansion <br> joint replacement works (but limited to those areas which <br> were not already subject to s278 replacement works in <br> 2017). This would be achieved by full exposure to the deck <br> level in these areas but would exclude any internal <br> structural concrete repairs. |  |
| 3) As option 2) but including all internal structural concrete <br> repairs within the car park. |  |

## Appendices

| Appendix 1 | Project Coversheet |
| :--- | :--- |
| Appendix 2 | Risk Register (for recommended option) |
| Appendix 3 | Revised Financial Summary (for recommended <br> option) |

## References

- London Wall Car Park Joints and Waterproofing, Gateway 3/4 Report, as approved and minuted by Planning \& Transportation Committee 19 July 2022 as Agenda Item 9 (Public Pack)Agenda Document for Planning and Transportation Committee, 19/07/2022 10:30 (cityoflondon.gov.uk)


## Contact

| Report Author | Mark Bailey |
| :--- | :--- |
| Email Address | mark.bailey@cityoflondon.gov.uk |
| Telephone Number | 02073321972 |

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## Project Coversheet

## [1] Ownership \& Status

UPI: 12002
Core Project Name: London Wall Car Park Joints and Waterproofing
Programme Affiliation (if applicable): n/a
Project Manager: Mark Bailey
Definition of need:
To carry out essential waterproofing and repair works to the highway structure, in order to maintain structural integrity, utility and asset value. These comprise:-

1) Re-waterproofing the remaining areas of structure that were not completed by adjacent London Wall Place development s278 highway improvement works in 2017.
2) Replacing structural expansion joints to the structure.
3) Concrete repairs to internal surfaces where existing concrete has spalled and exposed corroding reinforcement, as identified from the two-year inspection regime.

Key measures of success:

1. To substantially reduce water ingress into the car park structure and resulting concrete degradation
2. To complete the works within a defined programme with minimum possible disruption to traffic, local residents and businesses, consistent with the nature and extent of the works.

Expected timeframe for the project delivery: The original expectation was that the project would be completed in 2019. However, the project was subsequently placed on hold as part of the Corporate Fundamental Review. Completion by the end of 2023 is now anticipated.

## Key Milestones:

- Complete detailed design and procurement
- Gateway 5 approval
- Completion of works

Are we on track for completing the project against the expected timeframe for project delivery? Not as originally proposed, for the reasons stated above.

Has this project generated public or media impact and response which the City of London has needed to manage or is managing? No

## [2] Finance and Costed Risk <br> Headline Financial, Scope and Design Changes

'Project Proposal' G1 \& G2 report (as approved by Corporate Projects Board 23/03/2018 and Projects Sub Committee 16/05/2018):

- Total Estimated Cost (excluding risk): £2 Million
- Resources to reach next Gateway (excluding risk): £12,000
- Costed Risk Against the Project: Not identified at G1/2
- CRP Requested: n/a
- CRP Drawn Down: n/a
- Estimated Programme Dates: Completion in 2019, subject to funding
‘Options Appraisal G3/4 report - as approved by Planning \& Transportation Committee 19/07/2022 but subsequently withdrawn from Operational Property and Projects Sub-Committee pending a review of all Capital Projects in 2022 due to inflationary pressures:
- Total Estimated Cost (excluding risk): £1.784 Million
- Resources to reach next Gateway (excluding risk): £129,000
- Costed Risk Against the Project: £200,000
- CRP Requested: £25,000
- CRP Drawn Down: n/a
- Estimated Programme Dates: Completion in 2023, subject to funding

Scope/Design Change and Impact:

Total anticipated on-going commitment post-delivery [£]: The highway structure will continue to be inspected biennially, as part of the highway structures inspection term contract (funded from Local Risk) with ongoing cyclical maintenance works identified within the 20-year asset plans from the Cyclical Works Programme.

Programme Affiliation [£]: n/a

| Project Name: <br> Unique project identifier: |  | London Wall Car Park Joints and Waterproofing |  |  |  | PM's Overall risk rating: Lifetime total budget estimate: |  | Low |  | Costed risk provision requested: | 25,000 |  | Average unmitigated risk Average mitigated risk score |  | 5.0 |  | Open Risks <br> Closed Risks |  | 9 |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | 12002 |  |  |  |  |  | £ | 2,384,000 |  |  |  |  | 3.0 | 0 |  |  |  |
| Ceneral I isk closssificalion |  |  |  |  |  |  |  |  |  | Mrifgation actions |  |  |  |  |  | Ownership \& Action |  |  |  |  |
| ${ }_{\text {R }}{ }^{\text {Ridisk }}$ | Category | Descripition of the Risk | Risk Impact Descripition |  | Impact <br> Classificatio <br> $n$ | $\begin{aligned} & \text { Risk } \\ & \text { scoore } \end{aligned}$ | Costed impact (z) | Costed Risk Provision requested Y/N | Confidence in the | Mritigating actions | Mitigation cost ( $£$ ) | Likelihood on after mitigation |  |  | Impact ion after mitigation | Costed impact ofiter mitigation (£) |  | Date raised | Named Deparimental Risk Manager/ Coordinator | Risk owner (Named Oficer or Externol Party | Date Closed OR/ Realised \& moved to Issues $\qquad$ | Comment(s) |
| R1 | (2) Financial | Failure to secure funding | Delay or cancellation | Possible | sious | 6 | 80.00 | N | B-F Farit Conident | Funds identified from City Fund On-Street Parking Reserve during Fundamental <br> Review | 80.00 | Unikely | Serious | 80.00 | 4 | 26/04/22 | DBE | M. Bailey |  |  |
| R2 | ${ }^{\text {(4) L Legal/ Statuory }}$ | Failve fosecrue timely acceess | Delay to project start | Possible | Minor | 3 | £0.00 | N | B-Faily Conident | ${ }^{\text {and }}$ Advance coordination With | E0.00 | Unikely | Minor | 80.00 | 2 | $28 / 04 / 22$ | DBE | M. Bailey |  |  |
| R3 | (2) Financial | $\begin{aligned} & \text { Tenders for works above } \\ & \text { budget } \end{aligned}$ | Increased project costs | Possible | Serious | 6 | £220,000.00 | N | B-Farity Conifent | $\qquad$ | £0.00 | Unikely | Serious | E0.00 | 4 | 26/04/22 | DBE | m. Bailey |  | Concrete repair elements consititute biggest risk elements |
| ${ }^{\text {R4 }}$ | ${ }^{\text {(4) Legal/ Statutory }}$ | Highway $/$ TFL approval iniss | Delay to project start | Possible | Minor | 3 | 80.00 | N | B-Faily Conident |  | 80.00 | Unikely | Minor | 00 | 2 | $28 / 04 / 22$ | ${ }^{\text {BEE }}$ | M. Briey |  |  |
| R5 | (2) Einancial | Adverse weather during construction | Delays ond addifional costs | ossible | Sious | 6 | E50,000.00 | N | B- Farity Conident | Careful programming of works and selection of materials | 80.00 | Posible | Minor | ${ }^{80} 00$ | 3 | 26/04/22 | DBE | M. Baiey |  | Costs included with Adverse Conditions risks |
| R6 | (2) Financial | Adverse unforeseen <br> conditions during construction <br> \& pre-construction <br> investigations | elays and additional costs | Possible | Serious | 6 | \&400,000.00 | ヶ | B-Farity Conifent | Trial investigations to <br> mitigate risks to some degree | £75,000.00 | ssible | Minor | £240,000.00 | 3 | $28 / 04 / 22$ | DBE | M. Bailey |  |  |
| ${ }^{87}$ | (4) Legal/ Statuory | Conlitic with other works on network | Delay to project start | Possible | Minor | 3 | 80.00 | N | A-Very Conident | Advance coordination | 80.00 | Unikely | Minor | 80.00 | 2 | $26 / 04 / 22$ | DBE | M. Bailey |  |  |
| R8 | (3) Reputation | Publlic disatisfaction with works, including car park users | Bad Pr and reputation | Likely | Minor | 4 | 80.00 | N | A- Very Conifent | Design of phased working to minimise disruption | E0.0 | Posible | Minor | 80.00 | 3 | 26/04/22 | DBE | M. Bailey |  |  |
| ${ }^{\text {R9 }}$ | (2) Financial | Conflict with utilities during construction | Delays and additional costs | Likely | Serious | 8 | \$100,000.00 | N | C- Uncomfortable | $\begin{aligned} & \text { Past investigations indicate } \\ & \text { very few due to shallow } \\ & \text { nature of structures } \end{aligned}$ | £0.00 | nikely | Senio | 80.00 | 4 | $26 / 04 / 22$ | ${ }^{\text {BEE }}$ | M. Bailey |  |  |
| 810 |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |

APPENDIX 3 - REVISED FINANCIAL SUMMARY FOLLOWING CAPITAL REVIEW
(based on recommended option 3)
Inflation added to previous figures as follows:-

Construction costs $25 \%$ uplift to time of capital review, plus further $10 \%$ per annum to predicted tender date ( $1.25 \times 1.1=1.375$ ) Staff costs Unchanged

Fees Unchanged (fixed consultant costs under term contract)
Investigation Unchanged (work within budget)

| Project Costs | Up to Gateway 3/4 |  | Gateway 4 to 5 <br> Estimated | Gateway 5 to 6 Estimated | Previous Project Total Estimated | Inflation <br> Multiplier | Inflated Total |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Approved | Actual Spend |  |  |  |  |  |
| Staff Costs | 6,000 | 6,000 | 14,000 | 21,000 | 41,000 | 1.000 | 41,000 |
| Professional Fees | 6,000 | 6,000 | 30,000 | 22,000 | 58,000 | 1.000 | 58,000 |
| Investigations/Trials |  |  | 75,000 |  | 75,000 | 1.000 | 75,000 |
| Consultation/Statutory Fees |  |  | 10,000 |  | 10,000 | 1.000 | 10,000 |
| Works |  |  |  | 1,600,000 | 1,600,000 | 1.375 | 2,200,000 |
| Stage Totals | 12,000 | 12,000 | 129,000 | 1,643,000 | 1,784,000 | A | 2,384,000 |
| Costed Risk Provision |  |  |  |  | 200,000 | B | 240,000 |
| Total Project Cost (including CRP) |  |  |  |  | 1,984,000 | A+B | 2,624,000 |
|  |  |  |  |  | (approximately $£ 2 \mathrm{M}$ ) |  |  |

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## Agenda Item 7

\(\left.$$
\begin{array}{|l|l|}\hline \text { Committees: } & \begin{array}{l}\text { Dates: } \\
\text { Streets and Walkways [for decision] } \\
\text { Operational Property and Project Sub [for decision] }\end{array} \\
\hline \begin{array}{l}\text { Subject: } \\
\text { Pedestrian Priority Streets Programme - Phase 1 }\end{array} \\
\text { Unique Project Identifier: 12269 }\end{array}
$$ \quad \begin{array}{l}Gateway 5 - <br>
Authority to start <br>
work <br>

Complex\end{array}\right]\)| For Decision |
| :--- |
| Exeport of: <br> Report Author: <br> Kristian Turner - Policy and Projects, City Operations |


| 1. Status update | Background: <br> A three-year programme implementing pedestrian priority schemes across the Square Mile to enhance comfort, safety and accessibility for people walking. The programme will directly help deliver the objectives of the Transport Strategy and Climate Action Strategy. <br> Phase 1 of the programme features on-street measures at six different locations: <br> - Old Jewry <br> - King Street <br> - King William Street <br> - Cheapside (east of Bread Street) <br> - Threadneedle Street / Old Broad Street <br> - Chancery Lane <br> In September 2022, Members received an update report detailing the acceleration of the Phase 1 programme to deliver permanent measures without first implementing previously planned interim measures. <br> This report <br> The purpose of this report is to present to Members the results of the experimental traffic order's statutory and public consultation exercise and seek Member approval for making the traffic changes permanent at: <br> - King Street <br> - Old Jewry <br> - King William Street |
| :---: | :---: |


|  | The report also informs Members that more work needs to be undertaken at the other Phase 1 locations including: <br> - further analysis of and engagement on the Cheapside scheme to determine the optimum solution at this location <br> - detailed design of the Old Broad Street/Threadneedle Street scheme <br> - Chancery Lane - where the traffic experiment has been redesigned to allow access for taxis and any vehicle accessing properties or parking on Chancery Lane. The commencement of the experiment was delayed while we awaited Camden Council's signing of a Section 101 legal agreement for the City to make a traffic order on Camden's half of the street. The experiment is due to launch on 20 February. <br> This report is presented as a Gateway 5 report seeking authority to permanently implement the measures at the three locations. A G3-5 report was approved in October 2021 for the interim measures, and advice from the Project Management Office was that a G5 report was most appropriate for this stage of the project. <br> RAG Status: Green (last report: green) <br> Risk Status: Medium (last report: medium) <br> Total Estimated Cost of Project (excluding risk): all phases £6.150M <br> Spend to Date: On the whole project - $£ 559,774$ (of $£ 2.615 \mathrm{M}$ approved budget) <br> Funding Source: $£ 6 \mathrm{M}$ from Climate Action Strategy funding (OSPR) and S106 (£150K) (both confirmed) <br> Costed Risk Provision Utilised: none to date, but drawdown of $£ 56 \mathrm{k}$ requested in this report |
| :---: | :---: |
| 2. Requested decisions | Next Gateway/Report - A G5 Issues Report in May for Old Broad Street / Threadneedle Street and Cheapside schemes. <br> Next Steps: Subject to receiving approval under the Traffic Management Act (TMAN) from Transport for London (TfL) for the three schemes, the next steps following approval of this Report are: <br> - Notify Statutory Parties/consultees on intent to make permanent traffic orders <br> - Make permanent traffic orders for Old Jewry, King Street and King William Street <br> - Publish notice of making for the permanent traffic regulation orders <br> - King Street - complete detailed design, utility estimates and implement ~ construction late March 2023 for six months |

- Old Jewry - local stakeholder workshop, detailed design and implement ~ construction from September 2023
- King William Street - complete detailed design, estimates and implement ~ construction 2024 (after Bank junction works)
- Chancery Lane - commence an Experimental Traffic Order (ETO) on 20th February with a 6-month period for Statutory consultation
- Cheapside - review options based on stakeholder feedback and recommend a way forward in May 2023
- Old Broad Street / Threadneedle Street - progress detailed design based on stakeholder engagement and recommend a way forward in May 2023


## Requested Decisions

Subject to the three schemes, King Street, Old Jewry and King William Street receiving approval from TfL and noting the objections to the statutory consultation, Members of the Streets and Walkways SubCommittee are asked to choose from the following two options to progress the project:

1) Option 1 (recommended)

Make the experimental traffic measures permanent (as set out in the main body of this report) on:
a) King Street (one-way northbound with contra-flow cycle lane);
b) Old Jewry (closed to motor vehicles from Poultry to the junction with Fredericks Place and remainder of street two-way);
c) King William Street (traffic restricted at certain times, except for vehicles loading, accessing properties or drop off/pick up of passengers)
2) Option 2 (not recommended)

Revert the streets to the previous state:
a) King Street (two-way working for vehicles)
b) Old Jewry (one way working for motor vehicles south to north, southbound cycle contraflow)
c) King William Street (no timed access restriction)

In the event that Option 1 is chosen, Members of the Streets and Walkways Sub-committee are asked to:
3) Delegate authority to the Executive Director Environment, in consultation with the Chairman and Deputy Chairman of Streets and Walkways, to approve the final detailed design of the measures at the three locations

|  | Members of the Streets and Walkways Sub-committee are asked to note that: <br> - a separate report will be submitted in May for Cheapside and Old Broad Street/Threadneedle Street experimental traffic orders <br> - The results of the Chancery Lane traffic experiment will be reported following the completion of the six-month statutory period <br> Members of Streets and Walkways and Operational Property and Projects Sub-committee are asked to: <br> 4) Approve the adjustment of the existing Phase 1 budget of $£ 2,402,628$ (including Costed Risk as detailed in Section 3 , below), to progress the detailed design of three locations and the development of the remaining schemes in the Phase 1 programme <br> 5) Approve the drawdown of the Costed Risk provision of $£ 56,000$ as outlined in paragraph 6 <br> 6) Approve the costed risk register in Appendix 9 and delegate authority to the Executive Director Environment to draw down funds from this <br> 7) Delegate authority to the Executive Director Environment, in consultation with the Chamberlain, to make any further adjustments (above existing authority within the project procedures) between elements of the budget |
| :---: | :---: |
| 3. Budget | 1. The three-year Pedestrian Priority Streets Programme is funded through the Climate Action Strategy (£6M / OSPR). <br> 2. The overall approved budget for the whole Pedestrian Priority programme is $£ 2,601,628$, comprising the evaluation and design budget of $£ 199 k$ and Phase 1 design and build budget of £2,402,628. <br> 3. To date, $£ 144,845$ has been spent against the evaluation and design budget and $£ 414,919$ has been expended against the Phase 1 design and build budget, leaving a total remaining unspent budget of $£ 2,401,854$. <br> Option 1 <br> 4. If Option 1 is approved, a proposed revised budget is set out below, to deliver: <br> - Completion of the detailed design, utility costs and implementation of King Street <br> - Continued detailed design and cost estimates for the other four locations and the implementation of the Chancery Lane experimental traffic order, including camera enforcement. |


|  | 5. In brief, the works budget is amended to deliver the King Street permanent scheme. The remainder of the current approved unspent budget is redistributed to fund the continued development of the detailed design of the remaining locations and the implementation of the ETO for Chancery Lane. |  |  |
| :---: | :---: | :---: | :---: |
|  | Item | Reason | Estimated Cost (£) |
|  | Staff costs | Staff costs (Highways, P\&T, Legal) | £531,895 |
|  | Fees | Road Safety Audits, C3 utility costs, surveys, consultancy support, TfL signal costs, Traffic Orders | $£ 461,533$ |
|  | Works \& Maintenance (total) | Construction of King Street, C4 utility costs | £925,000 |
|  | Purchases | ANPR cameras | £70,000 |
|  | Costed Risk Provision | See Appendix 9 | £414,200 |
|  | Total |  | £2,402,628 |
|  | 6. In October 2021 Three of the ris become issues <br> - R10 - <br> - R13- <br> - R14-D <br> 7. As part of the proposed to dr experienced fo <br> - R10 (£ <br> - R13 (£ <br> - R14 (£2 | a costed risk provision of $£ 473$ that were identified have sinc and the costs incurred against the chnical and engineering issues expected utilities alterations sign estimate accuracy <br> erall budget adjustment within down the full costed risk prov atal of $£ 56 \mathrm{k}$ : | was approved. transpired to e project: <br> is report, it is sions for the issues |
|  | Option 2 <br> 8. If Option 2 is a fund the three | oved the current approved bu ations reverting to their previo | dget is sufficient to s state. This |


|  | would likely leave some of the transport elements of the Climate Action Strategy undelivered. <br> 9. A report for the results of the other experiments at Cheapside and Old Broad Street/Threadneedle Street would still be prepared for Members to make a subsequent decision on those locations. |
| :---: | :---: |
| 4. Design summary | Background <br> 10. In September 2022, an Update Report was submitted to the Streets and Walkways Sub Committee setting out the technical challenges in delivering interim pedestrian priority improvements as part of the 18-month (maximum duration) traffic experiments across the various sites. The aim had been to allow people to experience the full impact of the proposals for people walking and cycling in addition to the change to the traffic movements as part of the traffic order. <br> 11. It was reported that the project would instead shift its approach to focus on accelerating the delivery of the permanent measures (subject to the public consultation exercise on the experimental traffic orders and the proposed permanent features). <br> 12. Public consultation ran between 17 October and 12 December 2022. 305 people responded. <br> SUMMARY OF DESIGNS <br> The following information relates only to the three locations where a decision is being requested. <br> King Street <br> 13. The scheme design can be viewed at Appendix 8. It is intended that construction will follow already planned utility works in March 2023. The design: <br> - Widens the pavement at various locations on both sides of King Street to improve the narrowest sections, including some that are currently $\sim 1.5 \mathrm{~m}$ wide <br> - Provides a northbound general traffic lane and a southbound contra-flow cycle lane <br> - Installs a raised table at the Trump Street junction to improve ease of crossing the street <br> - Retains an overall carriageway width of 5 m to accommodate resilience for access to Guildhall for events and accommodate requirements for the Lord Mayor's show. <br> - On-street loading for King Street businesses is from the loading bay on Trump Street (there is insufficient width to provide both footway widening and loading activity on King Street) <br> 14. The traffic order for the existing waiting and loading restrictions along the street will need to be adjusted as vehicles will no longer |

\(\left.$$
\begin{array}{|l|l}\hline & \begin{array}{l}\text { be able to park or load on King Street at any time. They currently } \\
\text { cannot park or load during the experiment due to the traffic wands } \\
\text { along the cycle lane that keep vehicles away from the kerb and the } \\
\text { inclusion of the mandatory cycle lane. }\end{array} \\
\begin{array}{l}\text { 15. Parking is currently formally restricted with a single yellow line. This } \\
\text { will need to be upgraded to a double yellow line to deter vehicles } \\
\text { parking in the mandatory cycle lane and causing a road safety issue. }\end{array} \\
\text { Old Jewry } \\
\begin{array}{r}\text { 16. The scheme design can be viewed at Appendix 8. Construction can } \\
\text { commence following completion of the King Street works, in order to } \\
\text { maintain a southbound route for cycling. The design: }\end{array}
$$ <br>
- Closes the southern end of the street at Poultry <br>
Creates a continuous pavement on Poultry across the mouth <br>
of the Old Jewry junction, with dropped kerb for cycle access <br>
Closes the area between Poultry and Fredericks Place to motor <br>
vehicles and raises the carriageway in granite to resolve the <br>

extremely narrow pavements\end{array}\right\}\)| Between Fredericks Place to Gresham Street, the street is two- |
| :--- |
| way for traffic |
| - Only vehicles with an access need will enter Old Jewry, this |
| necessitates a three-point turn at Fredericks Place to exit the |
| street via Gresham Street. |

- Provides a dropped kerb across King William Street at the traffic lights by Monument junction, where there is currently a kerb upstand due to underlying basements. (We continue to engage with TfL on the Monument junction project to achieve a signalised pedestrian crossing at this location at the earliest opportunity).
- To overcome drainage challenges created by widening the footway, the carriageway will be reprofiled. Essentially King William Street will be completely renewed between Bank and Monument, creating a boulevard effect of wider footways, narrower carriageway, street trees and improved crossing points


## EVIDENCE TO SUPPORT THE RECOMMENDATION

The following information relates only to the three locations where a decision is being requested.
19. This section sets out the main issues to aid Members in making an informed decision on whether or not to make the experimental traffic orders at the three locations of King Street, King William Street and Old Jewry permanent or not. It is presented in three areas of consideration:

- results of the monitoring of the traffic experiments
- results of the statutory and public consultation
- equalities, Healthy Streets and accessibility assessments


## TRAFFIC EXPERIMENT RESULTS

Monitoring
20. The approach to monitoring of the traffic and street user benefits and disbenefits of the scheme were set out in the Monitoring Strategy which was agreed with Transport for London as part of the application for Traffic Management Act notifications (TMAN) for the Experimental Traffic Orders.
21. The main components of the Monitoring Strategy are:

- Collision data
- Journey planner information (Google Maps)
- Bus journey times (ibus data from TfL)
- Pedestrian comfort data
- Street user perception surveys

A detailed summary is provided in Appendix 2.
22. The key challenge with monitoring the impacts of the experiments is that the baseline data in terms of pedestrian and traffic volumes was not available because the measures were initially implemented as emergency temporary measures.


|  | From | to | Baseline | $\begin{gathered} 14^{\text {th }} \text { July } \\ 2021 \\ \hline \end{gathered}$ | $\begin{gathered} 14^{\text {th }} \text { July } \\ 2022 \\ \hline \end{gathered}$ |
| :---: | :---: | :---: | :---: | :---: | :---: |
|  | Poultry | Gresham St | 1 min | 2 min | 2 min |
|  | Gresham St | Poultry | 2 min | 7 min | 7 min |
|  | 28. There is a slight additional journey time for vehicles coming from Poultry to get to Gresham Street (near junction with Old Jewry) as they must use King Street. <br> 29. There is an additional journey time for vehicles coming from Gresham Street to get to Poultry due to the experimental scheme as vehicles must take an alternative route via St. Martin's le Grand, New Change, Cannon Street and Queen Street. <br> 30. King Street |  |  |  |  |
|  | From | to | Baseline | $\begin{gathered} 14^{\text {th }} \text { July } \\ 2021 \\ \hline \end{gathered}$ | $\begin{gathered} 14^{\text {th }} \text { July } \\ 2022 \end{gathered}$ |
|  | Gresham St | Cheapside (by Tesco) | 1 min | 4-9 min | 4-10 min |
|  | Cheapside (by Tesco) | Gresham St | 1 min | 1 min | 1 min |

31. There is an additional journey time for vehicles coming from Gresham Street to get to Cheapside (by Tesco) due to the experimental scheme as vehicles must take an alternative route via St. Martin's le Grand, New Change, Cannon Street and Queen Street.
32. There is no change in journey times from Cheapside to Gresham Street as King Street northbound is used.
33. King William Street

| From | to | Baseline | $\mathbf{1 4}^{\text {th }}$ July <br> $\mathbf{2 0 2 1}$ | $\mathbf{1 4}^{\text {th }}$ July <br> $\mathbf{2 0 2 2}$ |
| :--- | :--- | :--- | :--- | :--- |
| Monument <br> junction | Lombard St | 3 mins | 3 mins | 3 mins |
| Lombard St | Monument <br> junction | 2 mins | $4-7 m i n s$ | $4-7 m i n s$ |

34. There is no change in journey times from the southern end of King William Street to the eastern end of Lombard Street as all vehicles are permitted if they need to access the area for a legitimate activity

|  | such as picking up or dropping off a passenger or accessing an off- <br> street premises. |
| :---: | :--- |
| 35. The opposite journey from Lombard Street to Monument appears <br> longer, however this is not due to the King William Street measure <br> but to the Bishopsgate restrictions. |  |
| Bus journeys and TfL Strategic modelling |  |
| 36. Bus routes were identified for monitoring in agreement with TfL. |  |
| These are: |  |
| - Cheapside \& Poultry - 8 \& 25 |  |
| - Threadneedle, Lothbury, Old Broad St - 8, 11, 26 \& 133 |  |
| - King William Street - 21, 43 \& 141 |  |
| - Fleet Street, Ludgate Hill, St Pauls Churchyard \& Cannon |  |
| Street - 11, 15, 17, 26 \& 76 |  |



|  | CONSULTATION <br> The following information relates to all Phase 1 locations except <br> Chancery Lane. |
| :--- | :--- |
| Statutory consultation |  |
| 48. Six-month statutory consultation on the experimental traffic orders |  |
| was undertaken from 24 January to 25 July 2022. In total, 20 |  |
| responses were received, of these: |  |
| $\quad$ Five were supportive |  |



|  | Overall, to what extent do you support the traffic changes on this street being made permanent? |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | Fully support | Partially support | Do not support | Don't know | Total |
|  | Old Jewry | 61\% | 5\% | 31\% | 3\% | 130 |
|  | King Street | 64\% | 3\% | 33\% |  | 142 |
|  | King William Street | 54\% | 14\% | 31\% | 1\% | 131 |
|  | Cheapside | 60\% | 3\% | 37\% | - | 159 |
|  | Old Broad Street / Threadneedle St | 64\% | 3\% | 32\% | - | 163 |
|  | Overall, to what extent do you support the other changes on this street being made permanent? |  |  |  |  |  |
|  |  | Fully support | Partially support | Do not support | Don't know | Total |
|  | Old Jewry | 63\% | 6\% | 28\% | 3\% | 125 |
|  | King Street | 66\% | 5\% | 28\% | 1\% | 135 |
|  | King William Street | 56\% | 13\% | 29\% | 2\% | 126 |
|  | Cheapside | 63\% | 4\% | 33\% | - | 155 |
|  | Old Broad Street / Threadneedle St | 64\% | 3\% | 31\% | 2\% | 160 |
|  | 59. Broadly, for each location around two-thirds of respondents supported both the traffic changes and further enhancements being made permanent and one-third did not support the measures being made permanent. <br> 60. People were also given the opportunity to provide their own (open text) comments via two questions. <br> 61. On analysis of the free text responses, it was found that the respondents often did not respond to the specific question but used the free text to make more general comments. This explains why the main themes of the responses are very similar across the two questions. Another noticeable trend is that people who did not support making the traffic or public realm measures permanent were statistically more likely to also make a written response, whereas people who were supportive were less likely to make a written response. |  |  |  |  |  |


|  | Please provide any further comments on the impacts the current changes have had on you (first free text) <br> - 44 written comments in total <br> - 21 from those supportive <br> - 23 from those unsupportive <br> A number of positive impact comments highlighted the improvements made to pedestrian access on the street. <br> Other positive comments related to improvements made regarding road safety, public realm, and cyclist access, as well as the introduction of planters and greenery. <br> Of the negative impact comments, the main comments related to: <br> - Road safety; <br> - Taxi operation; <br> - Displaced congestion; and <br> - Displaced pollution. <br> Other negative impact comments related to cyclist access, increased journey times, and access for disabled people. <br> 64. King Street <br> - 59 written comments in total <br> - 32 from those supportive <br> - 27 from those unsupportive <br> Views on positive impacts divided into three main themes: <br> - Pedestrian access; <br> - Cyclist access; and <br> - Road safety. <br> Other positive impact comments related to reduced traffic, improved public realm, and noise reduction. <br> In terms of negative impacts, a number of issues were raised in relation to displaced congestion and taxi operation. Other issues raised related to: <br> - Increased journey times; <br> - Access for disabled people; <br> - Confusion from road users; and <br> - Cyclist access. <br> 65. King William Street <br> - 50 written comments in total <br> - 26 from those supportive <br> - 24 from those unsupportive |
| :---: | :---: |



| Access for disabled people; |
| :---: | :---: |
| Other negative impact comments related to confusion from road |
| users, pollution, access for the elderly, and impacts on businesses. |
| 68. King William Street |
| - 48 written comments in total |
| 28 from those supportive |
| 20 from those unsupportive |


|  | interaction of people walking and cycling with features such as <br> seating and planting. The temporary benches trialled during the <br> experiment have had mixed feedback. The area receives good <br> amounts of sunshine in the summer and autumn and the seating was <br> well used at times but has attracted loitering and litter. <br> 45. Overall, the pedestrian priority and public realm benefits of the <br> scheme are estimated to exceed the disbenefits. |
| :--- | :--- |
| King Street <br> 46. There is a recognised impact of the King Street measures on <br> motorised vehicle journeys. If approaching from the north (Gresham <br> Street) vehicles must use St. Martin le-Grande and New Change to <br> get to the southside of King Street via Queen Street. This has a <br> negative impact on some traffic and taxi journeys and the ability of <br> taxis to circulate for trade. <br> 47. Another key theme raised is the ability for taxis to drop off people <br> directly by the front door of a building on King Street, particularly <br> those who may find it more difficult to be dropped off further away <br> due to a mobility impairment. To create more footway space there <br> has to be less carriageway space. This requires removing a traffic <br> lane. The road width must be maintained at $5 m$ wide for events such <br> as the Lord Mayor's show. The design balances the combination of <br> footway widening, the requirement for events in terms of road width <br> and provides a contra-flow cycle lane on the designated cycling quiet <br> route. Given the requirements to balance, it is felt that this is the <br> optimum design for the street. |  |
| 48. However, this design does mean that kerbside activity including |  |
| servicing and pick up and drop off must take place from Trump |  |
| Street, Cheapside or Gresham Street. Kerbside activity would be a |  |
| safety issue if vehicles were to pull up to the eastern kerb in the |  |
| mandatory cycle lane, causing southbound cyclists to enter the |  |
| northbound traffic lane to overtake. Vehicles stopping in the |  |
| northbound traffic lane to allow a passenger or to deliver goods on |  |
| the western kerb will cause traffic to wait behind, or potentially cause |  |
| some drivers to consider entering the southbound cycle lane to |  |
| overtake. |  |
| 49. King Street has a limited number of building entrances and little |  |
| active frontage, and it is estimated that a taxi would be able to drop |  |
| off a King Street passenger within less than $50 m$ of any building |  |
| entrance. The additional distances fall within the current DfT |  |
| Inclusive Mobility guidance1 for walking without a rest, for someone |  |
| who is mobility impaired and using a walking aid. (It is recognised |  |

[^0]that there will be some people who cannot walk the 50 m suggested). For wheelchair users or people with impaired vision, this distance increases to 150 M . In exceptional circumstances, it would be possible to drop off a passenger off to the King Street kerb side, though this may hold up any traffic behind the vehicle.
50. This issue was also identified in the equalities impact assessment. It assessed that whilst some people with protected characteristics may experience disbenefits, these are outweighed by the benefits to other people with protected characteristics who are most likely to experience the street as a pedestrian and benefit from the pedestrian priority measures, which can also be seen in the CoLSAT analysis.

## King William Street

51. The impact on taxi journeys is also the most pronounced theme raised for King William Street. It is estimated that there is a marginal impact on taxis from the scheme as they are less able to circulate for trade via King William Street and Lombard Street. However, during the timed restriction, any vehicle can access King William Street to collect or drop off a passenger, so any passenger with an impairment would be able to be dropped off or picked up in front of any building on King William Street, Lombard Street, or one of the local side streets.
52. The restriction as trialled reinforces the use of the street and side streets as local access streets as already defined in the City's Street Hierarchy in the Transport Strategy.

## Written representations

52. Written representations to the public consultation were made by:

- City Property Association
- Cheapside Business Alliance
- London Living Streets
- Member for Cordwainer
- Motorcycle Action Group
- London Taxi Drivers Association (original response via the online survey was not recorded)
- A City developer (original response via the online survey was not recorded)
and a summary of these is provided in Appendix 5.

53. The City Property Association (CPA), a key City developer (who originally responded via the survey and wished to be anonymous) and London Living Streets were supportive of the measures, with the CPA recognising the importance of improved public realm to the economy.

|  | 54. The Cheapside Business Alliance is broadly supportive of the <br> measures but notes some concerns amongst retail and hospitality <br> venues with regards taxi availability and would like some <br> consideration given to improving taxi access, particularly on <br> Cheapside. <br> 55. Broadly, the LTDA does not support the measures due to the <br> impacts on taxi accessibility and the impact on the taxi trade. The <br> LTDA would specifically like consideration to be given to allowing <br> taxi access through the Cheapside restriction the same as buses <br> and cyclists and would prefer King Street to revert to two-way. In <br> addition, LTDA would prefer Threadneedle Street to be two-way <br> between Bartholomew Lane and Old Broad Street and ideally all the <br> way to Bishopsgate. King William Street and Old Jewry are <br> considered broadly neutral for taxis. |
| :--- | :--- |
| 56. The Member for Cordwainer did not support the measures in <br> Cheapside and the Motorcycle Action Group did not support any of <br> the measures. Both were concerned with the balance between <br> provision for people walking and other vehicles. Notably, concern <br> was raised regarding taxi access in Cheapside, and concern about <br> the impact on congestion elsewhere due to the increasing number <br> of restrictions. <br> 57. Following feedback from the Cheapside Business Alliance, along <br> with the Member feedback, recommendations for Cheapside are not <br> included in this report and further work will be undertaken before <br> bringing forward a recommendation for Members later this year. |  |
| 58. For the three locations that are the subject of the requested decision |  |
| in this report, there is support from three of the organisations that |  |
| have written in for the measures as a whole and caveated support |  |
| from one organisation. However, it should be recognised that |  |
| concerns have been raised by the LTDA regarding taxi access and |  |
| availability as well as issues by the Motorcycle Action Group |  |
| regarding the balance of street space use, particularly on King |  |
| Street. |  |
| EQUALITIES, HEALTHY STREETS AND ACCESSIBILITY |  |


|  | an emphasis on assessing each location individually whilst still <br> referencing the cumulative impacts of the measures. <br> 61. The EqIA full reports can be found in Appendix 6 (supplementary <br> appendix pack) |
| :--- | :--- |
| 62. The main themes for benefits and disbenefits for people with <br> protected characteristics for each location referenced below: |  |
| 63. King Street <br> Benefits - improvements to the walking environment with wider <br> pavements increasing comfort and ease of crossing the street, <br> improvements to cycling provision and road safety |  |
| Disbenefits - door to door access, access to properties for people <br> with mobility impairments, increased journey times for people in <br> vehicles |  |
| 64. Old Jewry <br> Benefits - improved walking environment and ease of crossing, <br> places to rest |  |
| Disbenefits - people with sight impairment can be disadvantaged <br> by lack of delineation between "road" and footway, longer journeys <br> by motor vehicles |  |
| 65. King William Street |  |
| Benefits - improvements to the walking environment with wider |  |
| pavements and improved crossing facilities, access maintained for |  |
| taxis and other vehicles needing access, bus journeys improved |  |
| with a better road surface |  |


|  | measures combined with other recent changes such as Bishopsgate <br> have had an impact on taxi circulation patterns. |
| :---: | :---: |
| 68. With the limited space available on these streets, it has not been <br> possible to mitigate all of the negative impacts of the proposed <br> changes in the designs, whilst recognising there are also significant <br> positive impacts on people with protected characteristics. <br> 69. In conclusion, due regard to the City's statutory duties has been <br> given including maintaining reasonable access to premises, <br> improving amenity, facilitating bus traffic and securing the safety and <br> convenience of passengers and other road users. Due regard has <br> been paid to the City's public-sector equality duties and the interests <br> of those with protected characteristics. |  |
| Healthy Streets Assessment <br> 70. The ten Healthy Streets indicators capture the elements that are <br> essential for making streets attractive and accessible places to walk, <br> cycle and spend time, supporting social and economic activity. The <br> Transport Strategy includes a proposal to embed the Healthy <br> Streets approach in transport planning and delivery. |  |
| 71. Healthy Streets checks are carried out before a scheme or design is <br> undertaken to ensure that people's experience of using a street is <br> captured and identify opportunities for improvements. Further <br> assessments are carried out during the design process. A final <br> check may also be undertaken following a schemes implementation. |  |
| 72. An assessment has been undertaken for each site based on the |  |
| proposed design if the Experimental Traffic Orders are made |  |
| permanent, these are summarised below and the scoring available |  |
| in Appendix 11. |  |





|  | Autism/Sensory-processing diversity |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: |
|  | Developmental Impairment |  |  |  |  |
|  | Total | 8 | 4 | 13 | 8 |
|  | 79. The results for Old Jewry indica improved overall, more work ne design stage to ensure that use excluded by the proposed stree to the level surface which score issues but not others with visual <br> KING WILLIAM STREET | ate tha eeds to ers with et arran s well impa | whilst th be done visual im gement. or some ments. | e scor in the pairme This is people | s have etailed nts are primarily with mo |
|  | CoLSAT Res | sults T |  |  |  |
|  |  | $\begin{array}{\|r} \text { Total } \\ \text { s } \\ \text { accessi } \end{array}$ | scores - <br> vere <br> ility issue | Total sign acce is | scores- <br> ificant <br> ssibility sues |
|  |  | Before | After | Before | After |
|  | Electric Wheelchair user | 2 | 1 | 2 |  |
|  | Manual Wheelchair user | 2 | 1 |  |  |
|  | Mobility Scooter user | 2 | 1 |  |  |
|  | Walking Aid user |  |  | 2 |  |
|  | Person with a walking impairment |  |  | 12 | 9 |
|  | Long cane user | 5 | 3 | 1 |  |
|  | Guide Dog user |  | 1 | 4 | 5 |
|  | Residual Sight user |  |  | 5 | 4 |
|  | Deaf or Hearing impairment |  |  | 6 | 3 |
|  | Acquired neurological impairment |  |  | 3 |  |
|  | Autism/Sensory-processing diversity |  |  | 3 | 3 |
|  | Developmental Impairment | 5 | 3 | 11 | 8 |
|  | Total | 16 | 10 | 49 | 32 |

80. The results for King William Street indicate that, whilst the scores have improved overall, more work needs to be done in the detailed design stage to ensure that users with visual, mobility and development impairments are not excluded by the proposed street arrangement. This is primarily due to the length of the street not having crossing points in between the two junctions.

## Legal implications

81. The Road Traffic Regulation Act 1984 (RTRA 1984) provides powers to regulate use of the highway. In exercising powers under the RTRA 1984, section 122 of the Act imposes a duty on the City to have regard (so far as practicable) to securing the 'expeditious, convenient and safe movement of vehicular and other traffic

|  | (including pedestrians and cyclists) and the provision of suitable and <br> adequate parking facilities on and off the highway'. The three <br> measures represent a restriction on the movement of certain classes <br> of vehicular traffic and an indirect impediment to the expeditious and <br> convenient movement of traffic on surrounding streets due to the <br> displacement of traffic. However, this duty also relates to <br> pedestrians, and it has been demonstrated that the measures will <br> improve pedestrian movement and general pedestrian amenity. <br> 82. The City must also have regard to such matters as the desirability of <br> securing and maintaining reasonable access to premises and the <br> effect on the amenities of any locality affected. |
| :--- | :--- |
| 83. The procedure relating to the making of experimental traffic orders <br> is set out in the Local Authorities' Traffic Orders (Procedure) <br> (England and Wales) Regulations 1996 and, in particular, <br> regulations 22 and 23 . Regulation 23 sets out a truncated procedure <br> for making the provisions of an experimental traffic order permanent. <br> As such the City will not need to comply with the requirements of <br> consultation, notice of proposals and objections in regulations 6,7 <br> and 8 of the RTRA if certain criteria are met. |  |
| 84. Pursuant to Regulation 9(1) of the 1996 Regulations, the City has |  |
| considered the necessity of holding a public inquiry and has decided |  |
| against holding a public inquiry in the exercise of its broad discretion |  |
| under Regulation 9. |  |

\(\left.$$
\begin{array}{|l|l|}\hline & \begin{array}{l}\text { Option 1 - make measures at three locations permanent } \\
\text { 87. The information provided above in Section } 4 \text { above is intended to } \\
\text { provide Members with the relevant information to make an } \\
\text { informed decision on whether the experimental measures should } \\
\text { be made permanent, beginning with a permanent traffic order and } \\
\text { continuing with the construction of permanent measures. }\end{array}
$$ <br>
88. King Street is programmed to be the first location implemented. The <br>
construction start date has been adjusted to account for UKPN utility <br>
works on King Street. Our works will follow these works in ~ March <br>
2023. <br>
Option 2 - do not make measures permanent <br>
89. Under this option, the experimental traffic orders would conclude, <br>
and the existing temporary measures on-street would be removed <br>

and the streets revert to their previous state.\end{array}\right\}\)| Team |
| :--- |


|  | 95. Dates for construction works are subject to the availability of network road space and finalising utility designs due to moving kerb lines. <br> Key dates <br> - February 2023 - notify statutory consultees on intent to make traffic orders permanent, and then make the traffic orders. <br> - February 2023 - commence Chancery Lane experimental traffic order. <br> - January-March 2023 - finalise the detailed design for King Street. Commence construction from ~March 2023 following UKPN works on King Street. <br> - January-April 2023 - complete the civils design for Old Jewry and run public design workshops with local stakeholders for the public realm design of the space. Construction of Old Jewry to follow completion of King Street due to requirement to maintain a route for southbound cyclists. <br> - January - July 2023 - finalise the detailed design for King William Street, liaise with TfL on their design for Monument junction, and book roadspace for 2024 construction following the conclusion of the Bank junction works. <br> - May 2023 a further report to consider the experimental traffic orders and proposed changes on Cheapside and Threadneedle Street/Old Broad Street. |
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| 7. Risks | 96. Some of the estimated risks eventuated and became issues. This report requests drawing down against three of the risks from the Costed Risk Register, totalling $£ 56 \mathrm{k}$. The risk register can be found in Appendix 9. <br> 97. The main ongoing risk implications for the programme and associated schemes are: <br> - Delay in receiving TMAN approval from TfL <br> - Resourcing: Not being able to deliver the number of schemes that is expected of the programme <br> - Engagement and external support: Issues with external engagement and buy-in for the detailed design <br> - Legal Issues: Receiving legal challenges regarding the decision to proceed with permanent traffic orders <br> 98. Other risks revolve around continued increase of material costs over the length of the programme to the end of 2024. |
| 8. Success criteria | 99. Programme wide success criteria was set at the initiation of the programme: |


|  | 1) Number of kilometres of new pedestrian priority streets and total length of pedestrian priority streets (Climate Action Strategy and Transport Strategy targets) <br> 2) Length of street with pedestrian comfort level of $A+$, length of street with pedestrian comfort level of at least B+ (Climate Action Strategy and Transport Strategy targets) <br> 3) Percentage of people rating the experience of walking in the City as pleasant (Transport Strategy target and measured through the City Streets survey) <br> 100. The three schemes combined create approximately 600 m of new pedestrian priority streets in the square mile. <br> 101. Pedestrian comfort levels are improved to an average of $A+$ on King William Street and the southern section of Old Jewry, <br> 102. Analysis of the proposed street improvements using the Healthy Street assessment tool shows a significant improvement in the overall performance (scores) of the streets for people walking and cycling. <br> 103. Significant improvements have been made at the three locations through the design process to improve the accessibility for people with visual, mobility, sensory or development impairments (CoLSAT scores). |
| :---: | :---: |
| 9. Progress reporting | 104. Monthly project vision reports will be made. <br> 105. The next G5 report in May 2023 will seek a decision on whether to make permanent the traffic orders for Cheapside and Old Broad Street/Threadneedle Street. It will also provide more detailed cost estimates and request the budget setup for implementing the other locations and any further funding bids that may be required. |

## Appendices

| Appendix 1 | Project Coversheet |
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| Appendix 2 | Street user Perception survey report |
| Appendix 3 | Summary of Statutory Consultation responses |
| Appendix 4 | Public Consultation report |
| Appendix 5 | Summary of written submissions by organisations |
| Appendix 6 | Equality Impact Assessments (3 locations) |
| Appendix 7 | CoLSAT accessibility analysis |
| Appendix 8 | Scheme designs |
| Appendix 9 | Costed Risk Provision |


| Appendix 10 | Finance tables |
| :--- | :--- |
| Appendix 11 | Healthy Street assessments |

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[^0]:    ${ }^{1}$ Inclusive Mobility. A Guide to Best Practice on Access to Pedestrian and Transport Infrastructure (publishing.service.gov.uk)

